

**United States Department of State**  
**Bureau of Western Hemisphere Affairs (WHA)**  
**Notice of Funding Opportunity (NOFO):**  
Caribbean United for Women's Economic Empowerment (CUWEE)  
**Funding Opportunity Number: SFOP0010296**

**Assistance Listing Number:** 19.750

**Solicitation Type:** Open Competition

**Type of Award:** Cooperative Agreement

**Application Deadline:** 11:59 PM EST on Monday, 13 May 2024

**Total Funding Ceiling:** \$1,973,359

**Cost Sharing:** Not Required

**Anticipated Number of Awards:** 1

**Period of Performance:** 36 months

**Question Submission Deadline:** 11:59 PM EST on Friday, 12 April 2024

**Eligibility Applicants:** U.S.-based non-profit/non-governmental organizations with 501(c) (3) status of the U.S. tax code; foreign-based non-profit organizations/nongovernment organizations (NGO); Public International Organizations; U.S.-based private, public, or State institutions of higher education; and Foreign-based institutions of higher education.

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## SECTION A: FUNDING OPPORTUNITY DESCRIPTION

### ***A.1. Background***

Gender Equity and Equality Action (GEEA) Fund Overview: The GEEA Fund advances gender equity and equality globally through a focus on enhancing the economic security of women and girls, including from marginalized and underserved populations. This fund supports the goals of the [U.S. Global Women's Economic Security Strategy](#), which aligns with the [U.S. National Strategy on Gender Equity and Equality](#). The GEEA Fund is centrally managed and housed in the Gender Equality and Women's Empowerment Hub within the Bureau for Development, Democracy, and Innovation (DDI/GenDev) at USAID.

Strategic Priorities and Context: The GEEA Fund will focus on five strategic priorities for FY 2023 resources: (1) promoting economic competitiveness through well-paying, quality jobs; (2) expanding care infrastructure and valuing domestic work; (3) securing women's economic future through green jobs and building resilience to climate change; (4) promoting entrepreneurship, and financial and digital inclusion, including through trade and investment; and (5) dismantling systemic gender barriers. In addition, the GEEA Fund will address the nexus of women's economic security with the disproportionate impact on women and girls of COVID-19, climate-change, conflict, and crisis.

The Secretary's Office of Global Women's Issues (S/GWI) is responsible for coordinating a call for proposals to select projects that align with GEEA Fund strategic priorities established by the Steering Committee. WHA was selected for such a project through that open call, and this NOFO outlines the responsibilities of participants with respect to the GEEA Fund resources to be programmed by WHA.

This WHA programmed GEEA project will align with WHA-Latin America and Caribbean's (LAC) Joint Regional Strategies (JRS) objectives *2.2 Advance racial and gender equity* and *4.3 Support inclusive and sustainable growth*. Additionally, this project supports the Joint Strategic Plan's (JSP) objectives *2.2 Inclusive and Sustainable Economic Growth* and *3.2 Equity and Inclusion*.

WHA Project Announcement: WHA announces an open competition for an organization (see eligibility information in C.1) interested in submitting an application to implement a project aimed at addressing systemic barriers and socio-cultural attitudes that hinder gender equity and equality in the Caribbean economy, as well as build the economic resilience and skills capacity of women and adolescent girls aged 16 and older to enable them to participate in the labor force and obtain economic security. **For the purposes of this project, the Caribbean countries that will be included are: Antigua and Barbuda, Barbados, The Bahamas, Dominica, Grenada, Dominican Republic, Jamaica, Saint Kitts and Nevis, Saint Lucia, Saint Vincent and the**

**Grenadines, Suriname, and Trinidad and Tobago. Applications that focus on activities in countries and territories other than those listed will NOT be considered.**

WHA's Caribbean United for Women's Economic Empowerment (CUWEE) project seeks proposals that demonstrate how the potential grantee will strengthen local civil society support actors engaged in advancing women's economic security in the region to help provide economic gender equity and equality in the Caribbean region. The project should include plans to first identify problematic country-specific and/or regional systemic barriers and socio-cultural attitudes, and then work with local civil society organizations (CSO)s to address those barriers.

The CUWEE project intends to support a competition that will promote local CSOs to develop and implement pioneering solutions to overcome the local systemic barriers to economic security for women in their country/region. Additionally, the project should provide a training curriculum that builds the capacity of and strengthens the regional Caribbean network of local CSOs engaged in women's economic security. This training could include, but should not be limited to, understanding women, business, and the law in each of their respective Caribbean countries; advancing human rights for women, Indigenous, African Descendants, people with disabilities, and LGBTQ+ employees in the workplace; preventing gender-based violence (GBV) in the workplace; building CSOs' capacity regarding report writing, formulating project budgets, and identifying and reporting on project indicators; bolstering how the CSOs can carry out effective and relevant trainings in their countries/region to local stakeholders; etc.

The CUWEE project should provide two overlapping rounds of 6-8 small grants of \$50,000-75,000 per grant (12 months in length per round) for locally based CSOs, educational institutions, and private sector firms to support innovative solutions for inclusive economic growth in the Caribbean region. The total of the small grant funding should be approximately \$600,000 - \$1,200,000 million of the total available award.

The overall funding requested for the proposal should total the exact amount of \$1,973,359 in whole dollars. The project should start in October 2024, exact start dates to be determined. It is anticipated that the award will be executed through a cooperative agreement. Subject to the availability of funds, the project will be funded from S/GWI's 2023 Gender Equity and Equality Action Fund and administered by WHA's Office of Policy Planning and Coordination (PPC).

The Department of State reserves the right to reduce, revise, or increase the proposal budget in accordance with the needs of the project and the availability of funds. Please note that this invitation to submit a proposal does NOT constitute formal approval of the proposal or a funding commitment, nor does it commit the U.S. Government to pay for costs incurred in the preparation and submission of an application. All preparation and submission costs are at the

applicant's expense. The federal award signed by the Grants Officer is the only authorizing document.

### **A.2. Problem Statement**

WHA/PPC seeks to address systemic barriers in the Caribbean that hinder women's economic empowerment. Women's economic empowerment in the Caribbean has suffered significantly since the pandemic. The UN Women's *Summary Status of Women and Men Report – the Impacts of COVID-19* found that, while everyone has suffered, COVID-19 has forced women into greater social, economic, and physical insecurity than men in Caribbean countries. The socio-cultural attitudes that support male dominance and place women and girls primarily responsible for household chores and caregiving further amplify these setbacks, leaving women and girls facing challenges in pursuing higher education or opportunities for viable livelihoods. Left unchallenged, these attitudes and other traditional systemic barriers to equal economic opportunity will continue to limit women's ability -- particularly those who are disabled, low income, Indigenous, from migrant communities, LGBTQI+, of color, or from rural areas -- to obtain economic security.

### **A.3. Project Goals**

The projects goals are 1) to address systemic barriers and socio-cultural attitudes that challenge gender equity and equality in the Caribbean economy, and 2) to build the economic resilience and skills capacity of women and adolescent girls aged 16 and older to enable them to enter the labor force and obtain economic security.

### **A.4. Objectives**

**Project objective 1:** Identify barriers to women's participation in the economy by using relevant published reports from international sources (such as World Policy Analysis Center's *Gender Equality in the Economy Public Use Data Dictionary* and the World Bank Group's *Women, Business and the Law 2023* report) and conducting a knowledge, attitude and practices (KAP) survey and a Gender Analysis in the twelve (12) identified Caribbean countries (see section A.1 for country names) within the first nine (9) months of the project.

- Activity 1: Create country-specific findings based on relevant published reports (to include, but not limited to the two reports mentioned in the paragraph above) that will serve as a comparative road map to other countries in the region, help identify the most needed interventions to focus on thereby creating more efficient, tailored local approaches (findings will influence round one of the women's economic empowerment small grant challenge, see objective 2).
- Activity 2: Conduct a KAP survey and a Gender Analysis in each country that identifies the greatest barriers to women's economic security. Use those results to identify country specific or overarching regional existing strengths and weaknesses regarding

women's opportunities for equal and equitable participation in the economy (findings will influence round two of the women's economic empowerment small grant challenge, see objective 2).

**Project objective 2:** Based on barriers identified through the activities associated with objective 1, create a standalone women's economic empowerment small grant challenge in the covered Caribbean region, promoting local CSOs to provide local and/or regional sustainable solutions for improving gender equity and equality.

- Activity 1: Through the small grants challenge, address the intersecting identities and experiences of these diverse groups of women to create inclusive and effective solutions. For example, one of the topics to be addressed by small grant applications could be to address equal pay for equal work and protections against gender-based discrimination in their country/region (assuming this was a barrier identified).
- Activity 2: Create two rounds of calls for innovative, small-grant projects (funded at \$50,000 to \$75,000 per project) that will last for up to 12 months per round, with a recommended 4-6 months of overlap of the two rounds (this overlap helps objective 3 trainings and networking). The first round's CSOs will be based off the barriers to women's participation in the economy identified using relevant published reports from international sources. The second round small-grant recipients will be based off the barriers to women's participation in the economy identified using the results from the KAP surveys and the Gender Analyses.
- Activity 3: Have small grant projects a) address and reduce the identified barriers to gender equity and equality in their economies; b) advocate for at-risk female populations, particularly those who are disabled, low-income, Indigenous, from migrant communities, LGBTQI+, of color, or from rural areas; and c) support women and adolescent girls aged 16 and older experiencing economic insecurity.

**Project objective 3:** Develop a support network of CSOs and local government organizations in the Caribbean to assist women and raise awareness of their legal rights in the workplace and to advance policies that promote gender equality.

- Activity 1: Provide capacity building training and support for civil society groups (this training could include, but should not be limited to, understanding women, business, and the law in each of their respective Caribbean countries; advancing human rights for women, Indigenous, African Descendants, people with disabilities, and LGBTQ+ employees in the workplace; preventing gender-based violence (GBV) in the workplace; building CSOs' capacity regarding report writing, formulating project budgets, and identifying and reporting on project indicators; bolstering how the CSOs can carry out effective and relevant trainings in their countries/region to local stakeholders; etc.) – starting with training the winning recipients of the small grant challenge and building their presentation skills to reproduce that training to other relevant CSOs in their country/region.
- Activity 2: Complete a mapping exercise focused on fostering a community of practice and support network that identifies existing groups in this space, providing paths for civil

society to identify and fill support gaps. Including mapping and linking this network to ensure growth and sustainability of this project.

#### ***A.5. Expected Outcomes***

- Dismantling of the main systemic gender barriers identified in Objective 1 for the countries that participated.
- Increased capacity and networking of the public and private sectors and civil society involved in this project, such as women's groups, labor and worker organizations, academia, and faith-based groups.
- Build the economic resilience and skills capacity of women and adolescent girls aged 16 and older to allow them to obtain economic security.

#### ***A.6. Performance Indicators***

All projects should consider the following Standard FA indicators as well as qualitative and quantitative custom indicators as relevant to the project design:

- DR.4-1 Number of USG-supported activities designed to promote or strengthen the civic participation of women;
- DR.4.2-2 Number of civil society organizations (CSOs) receiving USG assistance engaged in advocacy interventions;
- GNDR-1 Number of legal instruments drafted, proposed or adopted with USG assistance designed to promote gender equality or non-discrimination against women or girls at the national or sub-national level;
- GNDR-2 Percentage of female participants in USG-assisted programs designed to increase access to productive economic resources (assets, credit, income, or employment);
- GNDR-4 Percentage of participants reporting increased agreement with the concept that males and females should have equal access to social, economic, and political resources and opportunities;
- GNDR-8: Number of persons trained with USG assistance to advance outcomes consistent with gender equality or female empowerment through their roles in public or private sector and/or civil society institutions or organizations (sex disaggregated).

#### ***A.7. Key Considerations***

N/A



### ***A.8. Substantial Involvement***

The Bureau of Western Hemisphere Affairs anticipates awarding a cooperative agreement. The distinction between grants and cooperative agreements revolves around the existence of “substantial involvement.” Cooperative agreements require greater federal government participation in the project. The Bureau of Western Hemisphere Affairs will undertake reasonable and programmatically necessary substantial involvement. Substantial involvement areas can include, but are not limited to:

- Active participation or collaboration with the recipient on certain aspects of award implementation.
- Reviewal and approval of one stage of work before another can begin.
- Collaboration on selection and/or review of project beneficiaries.
- Collaboration in the creation of any training materials.
- Collaboration in establishing annual program objectives and approval of an annual workplan.
- Approval of key personnel and any subsequent changes in the positions during the life of the award.

Specific areas of substantial involvement will be dependent upon the objectives of the proposal and outlined in the final Agreement. The final determination on award mechanism will be made by the Grants Officer.

## **SECTION B: FEDERAL AWARD INFORMATION**

### ***B.1. Available Funding***

**This notice is subject to availability of funding.** The authority for this funding opportunity is found in the Foreign Assistance Act of 1961, amended (Economic Support Funds) and several funding restrictions apply, to include country-applicant restrictions.

Applicants can submit one application in response to the NOFO. If more than one application is submitted by an organization, only the first application received, and time stamped by either grants.gov or SAMS/MyGrants will be reviewed for eligibility.

Organizations may form a consortium and submit a combined proposal. However, only one organization must be designated as the lead applicant, with the remaining organizations

designated as sub-awardees. The lead applicant must meet the eligibility criteria listed in Section C.

The Department of State reserves the right to (a) fund any or none of the applications received; (b) reserves the right to reduce, revise, or increase the budget in accordance with bureau proprieties and the availability of funds; (c) accept other than the lowest cost application.

The U.S. government may make award(s) based on initial applications received, without discussions or negotiations. Therefore, each initial application should contain the applicant's best terms from a cost and technical standpoint. The U.S. government reserves the right (though it is under no obligation to do so), however, to enter discussions with one or more applicants to obtain clarifications, additional detail, or to suggest refinements in the project description, budget, or other aspects of an application.

### ***B.2. Award Management***

The successful applicant will need to routinely collaborate with the Bureau of Western Hemisphere Affairs through regular meetings and conference calls to discuss progress, challenges, emerging topics, etc. The successful applicant must ensure that all funds are used in a manner consistent with any applicable restrictions on funding. See D.5 below for funding restrictions.

## **SECTION C. ELIGIBILITY INFORMATION**

### ***C.1 Eligible Applicants***

The Bureau of Western Hemisphere Affairs welcomes applications from U.S.-based non-profit/non-governmental organizations with 501(c) (3) status of the U.S. tax code; foreign-based non-profit organizations/nongovernment organizations (NGO); Public International Organizations; U.S.-based private, public, or State institutions of higher education; and Foreign-based institutions of higher education.

Please see 2 CFR 200.307 for regulations regarding program income.

To be eligible for a grant award, in addition to other conditions of this NOFO, organizations must have a commitment to non-discrimination with respect to beneficiaries and adherence to equal opportunity employment practices. Non-discrimination includes equal treatment without regard to race, religion, ethnicity, gender, and political affiliation.

We encourage applications from organizations working with underserved communities, including women, people with disabilities, and youth.

### ***C.2. Cost-Sharing or Matching***

The non-Federal share of costs, frequently called “cost share” or “matching costs”, refers to that portion of the project or program costs not borne by the Federal Government. This may include cash and third-party in-kind contributions. These costs must reflect the realistic capacity of the applicants and any third-party contributors.

Providing cost sharing, matching, or cost participation is not an eligibility factor or requirement for this NOFO and providing cost share will not result in a more favorable competitive ranking. Per 2 CFR §200.306, items that are proposed for cost share must be allowable per 2 CFR §200, Subpart E—Costs Principles.

Voluntary cost-share: Should the applicant choose to contribute voluntary cost-share but does not meet the minimum amount of the voluntary cost-sharing stipulated in the applicant’s budget, DOS’ contribution may be reduced in proportion to the applicant’s contribution.

### ***C.3. Other Eligibility Criteria***

To be considered for funding under this opportunity, applicants SHALL:

- Have existing, or the capacity to develop, active partnerships, local in-country partners, entities, and relevant stakeholders and have demonstrable experience in administering successful and preferably similar projects.
- Have demonstrable previous experience working in the Caribbean region. This should be addressed within the project narrative section of your application.
- Have demonstrable previous experience working with inclusive and diverse populations. This should be addressed within the project narrative section of your application.
- Meet all the requirements listed in section D2 below.
- Meet all the registration requirements listed in section D3 below.

Any applicant with an exclusion in the Exclusions section of the [System for Award Management \(SAM.gov\)](https://www.sam.gov) and/or has a current debt to the U.S. government is not eligible to apply for an assistance award in accordance with the OMB guidelines at 2 CFR 180 that implement Executive Orders 12549 (3 CFR, 1986 Comp., p. 189) and 12689 (3 CFR, 1989 Comp., p. 235), “Debarment and Suspension.” Additionally, no entity or person listed in the Exclusions section of SAM.gov can participate in any activities under an award. All applicants are strongly encouraged to review the Exclusions section in Sam.gov to ensure that no ineligible entity or person is included in their application.

## SECTION D: APPLICATION AND SUBMISSION INFORMATION

### ***D.1. Address to request Application Package***

Applicants can find application forms, kits, or other materials needed to apply on [grants.gov](https://www.grants.gov) and [SAMS/MyGrants](https://www.sams.gov) under the announcement title “Notice of Funding Opportunity (NOFO): Caribbean United for Women’s Economic Empowerment (CUWEE),” funding opportunity number “SFOP0010296.” Please contact the Bureau of Western Hemisphere Affairs point of contact listed in Section G if requesting reasonable accommodations for persons with disabilities or for security reasons. Please note that reasonable accommodations do not include deadline extensions.

### ***D.2. Content and Form of Application Submission***

**To ensure that all applications receive a balanced evaluation, the review panel will review from the first page of each section up to the page limit and no further.** For all application documents, please ensure:

- All documents are in English, and all costs are in U.S. dollars. If an original document within the application is in another language, an English translation must be provided (please note the Department of State, as indicated in 2 CFR 200.111, requires that English is the official language of all award documents). If any document is provided in both English and a foreign language, the English language version is the controlling version;
- All pages are numbered, including budgets and attachments;
- All documents are formatted to 8 ½ x 11 paper; and,
- All documents are single-spaced, 14-point Calibri font, with 1-inch margins. Captions and footnotes may be 10-point Calibri font. Font sizes in charts and tables, including the budget, can be reformatted to fit within 1 page width.

Complete applications must include the following, where applicable:

- 1) Completed and signed **SF-424**, **SF-424A**, and **SF-424B** forms [OPTIONAL but strongly encouraged for Foreign Public Entities/Public International Organizations (FPEs/PIOs)].
- 2) Organizations that engage in lobbying the U.S. government, including Congress, or pay for another entity to lobby on their behalf, are also required to complete the **SF-LLL** “Disclosure of Lobbying Activities” form (**only if applicable**).

- 3) **Cover Page/Executive Summary** [not to exceed one (1) page, preferably as a Word document] that includes a table with the organization name, project title, target country/countries, name and contact information for the application's main point of contact, and brief section that clearly outlines the (1) the problem statement addressed by the project, (2) research-based evidence justifying the applicant's approach, and (3) quantifiable project outcomes.
- 4) **Proposal Narrative** [not to exceed fifteen (15) pages, as a Word document]. Please note the fifteen-page limit **does not include** the Cover Page/Executive Summary, Detailed Budget, Budget Narrative, Logic Model, Key Personnel, Timeline or Attachments. Applicants are encouraged to combine multiple documents into a single Word document (i.e. Cover Page/Executive Summary, and Proposal Narrative into one file). The Proposal Narrative must include the following:
- **Introduction to the Organization:** A description of past and present operations, showing ability to carry out the project, including information on relevant or similar type projects from previous grants from the U.S. Embassy and/or U.S. government agencies.
  - **Problem Statement:** Clear, concise, and well-supported statement of the problem to be addressed and why the proposed program is needed.
  - **Project Methods and Design:** A description of how the program is expected to work to solve the stated problem and achieve the goal.
  - **Program Goal:** The goal describes the broader, long-range outcome or concept intended. Goals do not include timelines or methods for achievement. Rather, goals are general statements of a desired result. Programs generally have one goal that is only one sentence.
  - **Program Objective(s):** Objectives unlike goals, are brief, clear statements that describe what will be done within a specific timeframe to help achieve or advance a goal. Objectives are applicant focused, and should be SMART:
    - **Specific:** Detailed and specifies what will be achieved
    - **Measurable:** have associated metrics or measurements of success
    - **Attainable:** appropriately challenging, objectives can be reasonably attained given the available resources

- **Relevant:** align with the policy/program goal and appropriate within the country or beneficiary audience
- **Time-Bound:** achievable within the timeframe of the program
- **Program Activities:** Describe how the activities or actions under objective(s) will be carried out. Should be clearly developed and sufficiently explain the resources and time requirements identified (inputs) and things done or produced (outputs). Where appropriate, identify target areas, or where actions are happening, participant groups or selection criteria for participants; how relevant stakeholders will be engaged; actions taken by consultants, sub-recipients, or vendors as appropriate/relevant. Demonstrate how the activity will support and advance equity and engage underserved communities in program administration, design, and implementation.
- **Outcomes:** The results or effects of the objective(s). What are the detailed, measurable statements that outline the end results? Outcomes are target-audience focused. What will the benefitting individuals, countries or audiences have learned, accomplished or be able to do after the project has been completed? Collectively, outcomes advance or further the program goal.
- **Risk Analysis and Mitigation Plan:** Risk assessment and mitigation planning should occur throughout the life of a project, resulting in revisions to risk analysis documents and processes as necessary but, at minimum, on an annual basis. Applicants should include all assumptions and external factors in the risk analysis, including and especially safety and security of staff, participants, and beneficiaries. This includes providing information on applicant's internal policies with regards to safeguarding and protection of implementer staff, sub-implementer staff, and project beneficiaries from sexual exploitation and abuse (PSEA). Applicants should rate the likelihood of a risk and potential impact of the risk as "High," "Medium," or "Low." Risks are unavoidable – all projects inherently contain both internal and external risks. However, with proper identification and management, risks can be prepared for, minimized, or mitigated. The purpose of a risk analysis is to identify the internal and external risks associated with the proposed project in the application, rate the likelihood of the risks, rate the potential impact of the risks on the project, and identify actions that could help mitigate the risks.
- **Future Funding or Sustainability:** Applicants' plan for continuing the program beyond the grant period, or the availability of other resources, if applicable. Include ways program activities will ensure sustainability.

5) **Budget Documents:** This is a two (2) component submission requirement.

- **(1) Detailed Line-Item Budget:** Entities and organizations **not recognized as FPEs or PIOs** are required to submit detailed budget information according to the OMB cost categories (see SF-424A as an example). Budget expenses should be submitted preferably as one Excel workbook and include three (3) columns describing the request to the Bureau of Western Hemisphere Affairs, any required or voluntary cost sharing, and the total budget. Costs must be in whole U.S. dollars. The attached “Budget Guidance Template for Multi-Year Awards (FY24)” (see Attachment A) is the preferred format for submission. Detailed line-item budgets for sub-grantees should be included as additional tabs within the Excel workbook (if available at the time of submission). *Note: Applicants are welcome to delete columns associated with multiple years if submitting a proposal that will only extend to one year. Alternatively, applicants are welcome to add columns for additional years.*
- **(2) Budget Narrative:** Entities and organizations **not recognized as FPEs or PIOs** are required to submit narrative information, preferably as a Word document, that explain the methodology considerations for each specific line identified in the Excel document. The budget narrative should support the activities described in the proposal and provide additional information that might not be readily apparent in the detailed line-item budget. Do not simply repeat what is represented numerically in the budget, i.e. salaries are for salaries or travel is for travel. If the detailed budget includes sub-awards, please include a separate budget narrative for each sub-award budget. Provide details on the purpose of costs, reasonability of costs, cost price analysis, allocation methodology, explain any yearly variances in unit prices, and tie expenses to program activities and/or objectives where appropriate. Information should describe prices used when costs have been averaged for the purposes of the calculation; when or if there is a reduction in a typical cost due to leveraging other resources; when costs are inflated due to specific considerations; or when untypical costs are included due to special circumstances. Provide information on considerations such as translations, multi-media approaches as also described in the proposal narrative, procurement by local vendors, or the need to import due to unavailability, specific needs of different audiences, costs related to country limitations, etc.
- **Budget Documents for FPEs/PIOs:** Entities and organizations **recognized as FPEs or PIOs** are not required to submit detailed budget information according to the OMB cost categories. (1) A detailed budget, preferably as an Excel document broken down by activity may be provided instead. Costs must be in U.S. dollars. (2) A budget narrative, preferably as a Word document, an activity based detailed

budget with information identifying lines associated with labor (inclusive of contractual or consultancy staff), participant support costs, travel, and other activity related expenses as appropriate for each activity identified. While 2 CFR 200, Subpart E—Costs Principles does not apply to FPEs and PIOs, it should be used as a guide to assist in determining reasonableness. Budget narrative information, preferably as a Word document, should explain the methodology considerations for each activity and other cost considerations or special circumstances that are helpful in determining reasonableness.

**6) Program Monitoring and Evaluation Narrative and Plan/Tracker:** This is a two (2) component submission requirement.

- (1) Monitoring and Evaluation Narrative: Preferably a one-page Word document, the narrative outlines how a project’s M&E system will be carried out and by whom. It details how you will track your project’s performance toward its objectives over time and provides a clear description of the approach and data collection strategies and tools to be employed (e.g., pre- and post-test surveys, interviews, focus groups). The description should include how the applicant will track and document whether activities occurred (outputs) and the results or changes caused by these activities (outcomes). If the project includes work with local partners or sub-partners, explain how M&E efforts will be coordinated amongst these organizations. Explain if an external evaluation will be included (WHA/PPC strongly recommends budgeting for independent evaluations). Evaluations, internal or external, should be systematic studies that use research methods to address specific questions about project performance. They should provide a valuable supplement to ongoing monitoring activities. Evaluation activities generally include baseline assessments, mid-term, and final evaluations.
- (2) Monitoring and Evaluation Plan/Tracker - Preferably as an Excel workbook, the tracker contains the M&E plan that should draw on the objectives, activities, and expected changes from the logic model, and link those areas to indicators. The M&E plan is generally structured as a table with output- and outcome-based indicators. It explains how data will be collected (data collection methods) to show that certain changes occurred. It outlines baselines (where your project is starting) and quarterly targets (what you would like to achieve) for each indicator. Please see “Sample Monitoring Indicator Tracker” included as Attachment B to the NOFO.

Note: If recommended for funding, the panel and/or bureau may negotiate the inclusion of additional Department of State Foreign Assistance indicators. These



indicators assist the bureau in tying projects to larger bureau program objectives for Department's Managing for Results framework. More information on this policy framework and access to the foreign assistance master indicator list is on the [Foreign Assistance Resource Library](#). After award issuance, the M&E plan will accompany performance reports to document progress on indicators.

- 7) **Key Personnel** [not to exceed two (2) pages, preferably as a Word document]: Represents staff within your organization or outside of your organization (subgrantee, consultants, contractors), carrying out administrative and/or technical responsibilities, who are integral to the success of the program. Includes short bios that highlight relevant professional experience. Provides names, titles, roles, and experience/qualifications of key personnel involved in the program. Given the limited space, inserting CVs are not recommended but may be submitted in as an attachment. Generally key staff consists of no more than 3-5 individuals (noting there may be more non-key staff listed in the proposal).
- 8) **Timeline** [not to exceed one (1) page, preferably as a Word document or Excel sheet]: The timeline of the overall proposal should include activities, evaluation efforts, **and** program closeout. Sufficient time should be included to conduct and finalize internal/external evaluations and allow any sub-recipients time for final reporting, as applicable. Please see "Sample Timeline" included as Attachment C to the NOFO.
- 9) **Gender Analysis** [not to exceed five (5) pages preferably as a Word document], identifying relevant gender gaps for the Caribbean region (flagging for future grantee that detailed, country-specific Gender Analyses will be required as part of Objective 1) and opportunities and ways the work will address those gaps and opportunities. The analysis should also demonstrate sound approaches to social inclusion (including but not limited to ethnic and religious minorities, LGBTQI+ individuals, people with disabilities, and other groups often discriminated against or excluded from decision-making). Proposals should demonstrate how addressing relevant gender gaps enhance the project's goals and objectives and how the gender analysis will be revisited, updated, and adapted throughout implementation. In addition to being weaved into the proposal narrative, this should also be a standalone document and attached to the application. Please review the "Gender Analysis Sample Questions for NOFO Applicants" included as Attachment D.

In addition, in accordance with the [Executive Order on Advancing Racial Equity and Underserved Communities](#), proposals must demonstrate how the program advances equity with respect to race, ethnicity, religion, income, geography, gender identity, sexual orientation, and disability. The proposal must also demonstrate how the program

will further engagement in underserved communities and with individuals from underserved communities. Proposals should demonstrate how addressing racial equity and underserved communities will enhance the programs' goals and objectives, as well as the experience of participants. The support of underserved communities will be part of the review criteria for this opportunity. Therefore, proposals should clearly demonstrate how the program will support and advance equity and engage underserved communities in program administration, design, and implementation.

**10) Attachments (if applicable):**

- CVs or resumes (required for all project defined *key staff*)
- Official permission letters, if required for project activities
- Contingency Plan, optional
- Organizational Chart, optional
- Letters of support from program partners describing the roles and responsibilities of each partner, optional

***D.3. Unique Entity Identifier (UEI) and System for Award Management ([sam.gov](http://sam.gov))***

The Unique Entity Identifier (UEI) is one of the data elements mandated by Public Law 109-282, the Federal Funding Accountability and Transparency Act (FFATA), for all federal awards. the federal government's primary database for complying with FFATA reporting requirements is [www.sam.gov](http://www.sam.gov). OMB designated [www.sam.gov](http://www.sam.gov) as the central repository to facilitate applicant and recipient use of a single public website that consolidates data on all federal financial assistance. Under the law, it is mandatory to obtain a UEI number and register in [sam.gov](http://sam.gov) **before submitting an application**. The Bureau of Western Hemisphere Affairs may **not** review applications from or make awards to applicants that have not completed all applicable UEI and SAM.gov requirements.

The 2 CFR 200 requires that sub-grantees obtain a UEI number. Please note the UEI for sub-grantees is not required at the time of application but will be required before the award is processed and/or directed to a sub-grantee.

***Note: The process of obtaining a SAM.gov registration may take anywhere from 4-8 weeks. Please begin your registration as early as possible.*** Numerous errors require correction, such as an address mismatch, and can delay final registration. If the application is not corrected within 90 calendar days of original registration/or renewal submission, it will be automatically deleted and the organization will need to re-start the process.

- Organizations **based in the United States** or that pay employees within the United States will need an Employer Identification Number (EIN) from the Internal Revenue Service (IRS). Also, a Commercial and Government Entity (CAGE) code and UEI number is required and issued through SAM.gov. Once received continue with the remainder of the SAM.gov registration.
- Organizations **based outside of the United States** and do not pay employees within the United States do not need an EIN from the IRS but do need a UEI number prior to registering in SAM.gov. **Please note that as of November 2022 and February 2023 respectively, newly registering organizations based outside of the United States that do not intend to apply for U.S. Department of Defense (DoD) awards are no longer required to have a NATO CAGE (NCAGE).**

All organizations applying for grants (except individuals) must obtain these registrations. All are free of charge:

- NCAGE/CAGE code (if applicable)
- www.SAM.gov UEI and registration

*If you are an organization based outside the U.S. and DO NOT plan to do business with the Department of Defense:*

Step 1: Proceed to SAM.gov to obtain a UEI and complete the registration. SAM registration must be renewed annually.

*If you are an organization based outside the U.S. and plan to do business with the Department of Defense:*

Step 1: Apply for an NCAGE number

NCAGE Homepage:

<https://eportal.nspa.nato.int/AC135Public/sc/CageList.aspx>

NCAGE Code Request Tool (NCRT):

<https://eportal.nspa.nato.int/Codification/CageTool/home>

For NCAGE help from within the U.S., call 1-888-227-2423

For NCAGE help from outside the U.S., call 1-269-961-7766

Email NCAGE@dliis.dla.mil for any problems in getting an NCAGE code.

Step 2: After receiving the NCAGE/CAGE Code, proceed to SAM.gov to obtain a UEI an complete registration.

All prime organizations must also continue to maintain active SAM.gov registration with current information at all times during which they have an active federal award or application under consideration by a federal award agency. SAM.gov requires all entities to renew their registration once a year in order to maintain an active registration status in SAM.gov. It is the responsibility of the applicant to ensure it has an active registration in SAM.gov and to maintain that active registration. If an applicant has not fully complied with the requirements at the time of application, the applicant may be deemed technically ineligible to receive an award and use that determination will be used as a basis for making an award to another applicant.

**Note: SAM.gov is not the same as SAMS/MyGrants. It is free to register in both systems, but the registration processes are different.**

***Information is included on the SAM.gov website to help international registrations:*** Please note, guidance on SAM.gov and the guidance on GSA's website about requirement for registering in SAM.gov is subject to change and currently being updated. Applicants should review the website frequently for the most up-to-date guidance.

The attached "UEI and SAM.gov FAQ updated 013124" (see Attachment E) is a resource provided by the grants policy office. Any content shown from SAM.gov is not owned by the Department of State. This guidance and instruction are to the best of our knowledge at the time of posting this solicitation. Where guidance in this attachment differs from the SAM.gov website, SAM.gov prevails and the applicant is encouraged to seek and document clarity provided by the SAM.gov helpdesk.

### ***D.3.1 Exemptions***

An exemption from the requirements listed above may be permitted under the following circumstances:

- For any applicant or recipient: if the federal awarding agency determines that it must protect information about the entity from disclosure if it is in the national security or foreign policy interests of the United States, or to avoid jeopardizing the personal safety of the applicant or recipient's staff or clients.
- For a foreign organization or foreign public entity applying for or receiving a federal award or subaward for a project or program performed outside the United States valued at less than \$25,000: if the federal awarding agency deems it to be impractical for the entity to comply with the requirement(s). This exemption must be determined by the

federal awarding agency on a case-by-case basis while utilizing a risk-based approach and does not apply if subawards are anticipated.

- For an applicant: if the federal awarding agency makes a determination that there are exigent circumstances that prohibit the applicant from receiving a unique entity identifier and completing SAM registration prior to receiving a federal award. In these instances, federal awarding agencies must require the recipient to obtain a unique entity identifier and complete SAM registration within 30 days of the federal award date.

Organizations requesting exemption from UEI or [sam.gov](https://sam.gov) requirements must email the point of contact listed in the NOFO at least **two weeks prior to the deadline in the NOFO and provide a justification of their request**. Approval for a SAM.gov exemption must come from the warranted Grants Officer before the application can be deemed eligible for review.

#### ***D.4. Submission Dates and Times***

Applications are due no later than **11:59 PM Eastern Standard Time (EST), on MONDAY, 13 May 2024, on [grants.gov](https://grants.gov) or [SAMS/MyGrants](https://sams.gov) under the announcement title “Caribbean United for Women’s Economic Empowerment (CUWEE),” funding opportunity number “SFOP0010296.”**

Faxed, couriered, or emailed documents will not be accepted. Reasonable accommodations may, in appropriate circumstances, be provided to applicants with disabilities or for security reasons.

It is the responsibility of the applicant to ensure that it has an active registration in [grants.gov](https://grants.gov) or [SAMS/MyGrants](https://sams.gov) and that an application has been received by the system in its entirety.

Application submissions are automatically logged by date and time when made in [Grants.gov](https://grants.gov) and [SAMS/MyGrants](https://sams.gov), and the Department of State will use this information to determine whether an application has been submitted on time. Late applications are neither reviewed nor considered. Applicants should not expect a notification upon the Bureau of Western Hemisphere Affairs receiving their application.

The Bureau of Western Hemisphere Affairs bears no responsibility for disqualification that results from applicants not being registered before the due date, for registration errors in either system, or other errors in the application process.

#### ***D.5. Funding Limitations, Restrictions, and Other Considerations***

The Bureau of Western Hemisphere Affairs will not consider applications that reflect any type of support for any member, affiliate, or representative of a designated terrorist organization.

Please refer to the link for Foreign Terrorist Organizations: <https://www.state.gov/foreign->

[terrorist-organizations/](#). Consistent with Department guidance on State Funding and the Risks of Terrorist Financing for all State Department funded programs and requirements, Department bureaus must assess the likelihood that the funds or Department funded activities, goods, services, training, expert advice or assistance, or other benefits to be provided, could inadvertently or incidentally benefit terrorist organizations or their members or supporters, and must put in place appropriate risk mitigation measures to mitigate such risk. In accordance with 14 FAM 247, and consistent with 2 FAM 050, Counterterrorism (CT) name-check vetting may be performed in countries and programs designated by the Department.

Project activities whose direct beneficiaries are foreign militaries or paramilitary groups or individuals will not be considered for the Bureau of Western Hemisphere Affairs funding given purpose limitations on funding.

The Leahy Law prohibits Department foreign assistance funds from supporting foreign security force units if the Secretary of State has credible information that the unit has committed a gross violation of human rights. Per [22 USC §2378d\(a\) \(2017\)](#), “No assistance shall be furnished under this chapter [FOREIGN ASSISTANCE] or the Arms Export Control Act [22 USC 2751 et seq.] to any unit of the security forces of a foreign country if the Secretary of State has credible information that such unit has committed a gross violation of human rights.” Restrictions may apply to any proposed assistance to police or other law enforcement. Among these, pursuant to section 620M of the Foreign Assistance Act of 1961, as amended (FAA), no assistance provided through this funding opportunity may be furnished to any unit of the security forces of a foreign country when there is credible information that such unit has committed a gross violation of human rights. In accordance with the requirements of section 620M of the FAA, also known as the Leahy law, project beneficiaries or participants from a foreign government’s security forces may need to be vetted by the Department before the provision of any assistance. If a proposed grant or cooperative agreement will provide assistance to foreign security forces or personnel, compliance with the Leahy Law is required.

**The following activities and costs are not covered under this announcement (this list is NOT exhaustive):**

- Construction or renovations is not an allowable activity under this award;
- Projects intended primarily for the growth or institutional development of the applicant organization;
- Projects seeking funds for personal use;
- Administration of a project that will make a profit;

- Expenses incurred before or after the specified dates of award period of performance (unless prior written approval from the Grants Officer is received);
- Projects designed to advocate policy views or positions of foreign governments or views of a particular political faction;
- Exchange activities with other with other countries or territories;
- Entertainment costs (e.g., alcoholic beverages, ceremonies, guided tours);
- Costs of entertainment, including amusement, diversion, and social activities, and any associated costs, are unallowable, except where specific costs that might otherwise be considered entertainment have a programmatic purpose and are authorized either in the approved budget for the federal award or with prior written approval of the Grants Officer.

Representation by Organization Regarding a Delinquent Tax Liability or a Felony Criminal Conviction: In accordance with section 7073 of Division K of the Consolidated Appropriations Act, 2014 (Public Law 113-76) none of the funds made available by that Act may be used to enter into an assistance award with any organization that –

(1) Was “convicted of a felony criminal violation under any Federal law within the preceding 24 months, where the awarding agency has direct knowledge of the conviction, unless the agency has considered, in accordance with its procedures, that this further action is not necessary to protect the interests of the Government”; or

(2) Has any “unpaid Federal tax liability that has been assessed for which all judicial and administrative remedies have been exhausted or have lapsed, and that is not being paid in a timely manner pursuant to an agreement with the authority responsible for collecting the tax liability, unless the Federal agency has considered, in accordance with its procedures, that this further action is not necessary to protect the interests of the Government.”

For the purposes of Section 7073, it is the Department of State’s policy that no award may be made to any organization covered by (1) or (2) above, unless the Procurement Executive has made a written determination that suspension or debarment is not necessary to protect the interests of the U.S. Government.

Organizations should be cognizant of the restrictions above when developing project proposals. Funding restrictions require appropriate due diligence of program beneficiaries and collaboration with the Bureau of Western Hemisphere Affairs to ensure compliance. Program beneficiaries subject to due diligence vetting will include any individuals or entities that are

beneficiaries of foreign assistance funding or support. Due diligence vetting will include a review of open-source materials.

### **D.6 Other Submission Requirements**

Since SAMS/MyGrants interface with sam.gov, it is required that applicants obtain a UEI and complete the registration process in sam.gov before proceeding with the application process. The sam.gov registration process can take 4-8 weeks. **START EARLY.**

Applicants are encouraged to **submit applications during normal business hours** [Monday – Friday, 9:00AM-5:00PM Eastern Standard Time (EST)]. If an applicant experiences technical difficulties and has contacted the appropriate helpdesk but is not receiving timely assistance (e.g. if you have not received a response within 48 hours of contacting the helpdesk), you may contact the Bureau of Western Hemisphere Affairs point of contact listed in the NOFO in Section G. The point of contact may assist in contacting the appropriate helpdesk.

*Note: The Grants Officer will determine technical eligibility of all applications.*

#### **SAMS/MyGrants Applications:**

Applicants using SAMS/MyGrants for the first time will need their “New Organization Registration.” To register with SAMS/MyGrants, navigate to <https://MyGrants.servicenowservices.com> and click “Create an Account” under “New User?” On the pop-up select “Create a SAMS/MyGrants Applicant/Grantee Account” and complete all required fields. Once completed, an email will be sent to verify the account creation followed by an Okta Account set-up which will require the use of a smartphone for multi-factor authentication (MFA). If an applicant does not have accessibility to a smartphone during the time of account creation, please contact the helpdesk.

#### **SAMS/MyGrants Help Desk:**

For assistance with SAMS/MyGrants accounts and technical issues related to the system, please contact the ILMS help desk by phone at +1 (888) 313-4567 (toll charges apply for international callers) or through the Self Service online portal that can be accessed from [ILMS Self Service Portal](#). Customer support is available 24/7.

#### **Grants.gov Applications:**

Applicants who do not submit applications via SAMS Domestic may submit via [www.grants.gov](http://www.grants.gov).

The individual registered in sam.gov as the EBiz POC must be the individual to create the grants.gov account using the same email address as used in sam.gov and add a profile with grants.gov using the UEI. The EBiz POC can then delegate administrative roles to other users. Read the Help article, [Manage Roles for Applicant](#), for instructions.



More information can be found at [Applicant Registration](#), which includes workspace overview, how to apply for grants, track my application and applicant training.

Note: Grants.gov recommends using Adobe Acrobat Reader for Windows or MAC OS. Adobe Reader version 9.x is no longer compatible for use with grants.gov workspace PDF forms.

Applicants will receive a validation e-mail from Grants.gov upon the successful submission of an application. Validation of an electronic submission via Grants.gov can take up to two business days. Applicants are strongly encouraged to take a screenshot of the checklist showing submission of all documents in case any document fails to upload successfully and as proof for the helpdesk.

#### Grants.gov Helpdesk:

For assistance with Grants.gov, please call the Contact Center at +1 (800) 518-4726 or email [support@grants.gov](mailto:support@grants.gov). The Contact Center is available 24 hours a day, seven days a week, except federal holidays.

See <https://www.opm.gov/policy-data-oversight/pay-leave/federal-holidays/> for a list of federal holidays.

## SECTION E: APPLICATION REVIEW INFORMATION

### ***E1. Proposal Review Criteria***

The Bureau of Western Hemisphere Affairs review panel will evaluate each application individually against the criteria listed below, in order of importance, and not against competing applications. Please use the below criteria as a reference, but **do not structure your application according to the sub-sections**.

Applications should contain the applicant's best terms from both cost and technical standpoints. The implementing partners (sub-recipients) of the primary recipient will be subject to Department of State approval.

#### **Quality and Feasibility of Project Idea (25 points):**

The program idea is well developed and responsive to the policy and program objective of the NOFO. The applicant describes the project's potential contribution to solving the problem addressed in the problem statement. The application clearly defines the problem; its' causes; stakeholders; existing research/data; the approach taken to solve the problem; and realistic milestones to indicate progress. Application includes the required information on Do No Harm

and safeguarding policies, including with regards to PSEA, and how the applicant will work on related areas with partners.

**Organizational Capacity and Record of Performance (10 points):**

The applicant demonstrates an institutional record of successful projects in the content area proposed. The applicant demonstrates experience (e.g., has previously worked and/or has established contacts/partners) in the proposed country/territory/region. The organization has expertise in its stated field and has adequate staffing to manage the proposed project. The applicant demonstrates capacity for responsible fiscal management of donor funding (e.g., successful management of a previous grant or sub-award).

**Program Planning/Ability to Achieve Objectives (25 points):**

Goals and objectives are clearly stated, and project approach is likely to provide maximum impact in achieving the proposed results. The applicant proposes activities that are feasible, and are also practical, and/or experiential in nature to encourage innovation. The applicant addresses how the project will engage or obtain support from relevant stakeholders and/or identifies local partners. Program logic is sound, showing plausible pathways to achieve project outcomes. Key assumptions and risks have been identified and their potential influences described. The applicant acknowledges if activities like those proposed are already taking or have taken place previously and provides an explanation as to how proposed new activities will not duplicate or merely add to existing/recent activities.

**Financial Capacity and Cost Effectiveness (20 points):**

The budget justification is detailed, accounting for all necessary expenses to achieve proposed activities. Costs are reasonable in relation to the proposed activities and anticipated results and provide detail of calculations, including estimation methods, quantities, unit costs, labor in-put and responsibilities, procurement practice and policy information, and other similar quantitative detail. Applications that maximize direct activity costs and minimize administrative costs are encouraged. **Final approval of the budget resides with the Grants Officer.**

**Monitoring & Evaluation and Sustainability (10 points):**

Applicant demonstrates it can measure program success against key indicators and provides milestones to indicate progress toward goals outlined in the proposal. The program includes output and outcome indicators and shows how and when those will be measured and who will be responsible for them. The applicant clearly details how activities will result in benefits that will continue beyond the funding period.

**Gender Analysis, Do No Harm (5 points):**

- Application includes an initial evidence-based gender analysis, and the analysis findings are reflected in the program design.
- Application includes a plan and budget for doing further gender analysis to inform program design post-award that is specific to target individuals and communities, as relevant, and includes concrete recommendations and actions to include in program design and implementation.
- Application presents a thoughtful analysis of and approaches for inclusion of underrepresented populations [including but not limited to ethnic and religious minorities, LGBTQI+ individuals, people with disabilities, and other groups often discriminated against or excluded from decision-making]. Additionally, applicant integrates men and boys, as appropriate, in program design and implementation.
- Application includes a plan for iterative, regular process with local partners and beneficiaries for review of progress in addressing gaps and opportunities identified in the gender analysis, and reflection of results and updates in subsequent implementation to ensure it advances gender equality and women's empowerment as effectively as possible.
- Staff, consultants, and local partners have relevant expertise in gender, safeguarding, and Do No Harm.
- The risk analysis and mitigation plan includes any relevant findings from the gender analysis.
- Application includes the required information on Do No Harm and safeguarding policies, including with regards to PSEA, and how the applicant will work on related areas with partners.

**Support of Equity and Underserved Communities (5 points):**

Proposals should clearly demonstrate how the program will support and advance equity and engage underserved communities in program administration, design, and implementation.

***E.2. Review and Selection Process***

The Department of State is committed to ensuring a competitive and standardized process for awarding funding. Applications will be screened initially in a Technical Eligibility Review stage to determine whether applicants meet the eligibility requirements outlined in section C and have submitted all required documents outlined in section D. Applications that do not meet these requirements will not advance beyond the Technical Eligibility Review stage and will be deemed ineligible for funding under this NOFO.

All applications that are deemed eligible will move forward to the Merit Review Panel consisting of U.S. government subject matter and/or country-specific experts and will be rated on a 100-point scale. The Bureau of Western Hemisphere Affairs reserves the right to request the assistance of non-US government Subject Matter Experts (SMEs), if appropriate to the solicitation. Point values for individual elements of the application are presented in E.1, of this part. Panel Reviewers will determine scores based on the strengths and weaknesses of the categories above and for consistency with the program goals and objectives outlined in this NOFO. Panel Reviewers' ratings, and any resulting recommendations, are advisory. Panel Reviewers may provide conditions and recommendations on applications to enhance the proposed project, which must be addressed by the applicant before further consideration of the award. To ensure effective use of US Government funds, conditions or recommendations may include requests to increase, decrease, clarify, and/or justify costs and project activities.

The Bureau of Western Hemisphere Affairs reserves the right to make an award based on the initial application received with or without discussion or negotiations. Therefore, applications should contain the Applicants' best terms from both cost and technical standpoints.

Final selection authority resides with the Bureau of Western Hemisphere Affairs' senior level official. Final award decisions will be influenced by whether the application meets the Department of State's programmatic goals and objectives, how it supports the Department's overarching foreign policy priorities, and the geographic distribution of the top-ranking applications.

### ***E.3. Responsibility/Qualification Information in SAM.gov (formerly FAPIIS)***

The Department of State, prior to making a federal award with a total amount of federal share greater than the simplified acquisition threshold, is required to review and consider any information about the applicant that is in the designated integrity and performance system accessible through SAM (formerly FAPIIS) (see 41 U.S.C. 2313).

The applicant, at its option, may review information about itself that a U.S. Federal awarding agency previously entered and is currently in the designated integrity and performance system accessible through SAM.gov. Currently, federal agencies create integrity records in the integrity module of the Contractor Performance Assessment and Reporting System (CPARS) and these records are visible as responsibility/qualification records in SAM.gov.

The Department of State will consider any comments by the applicant, in addition to the other information in the designated integrity and performance system, in making a judgment about the applicant's integrity, business ethics, and record of performance under Federal awards when

completing the review of risk posed by applicants as described in §200.206 Federal awarding agency review of risk posed by applicants.

Applicants are reminded that U.S. Executive Orders and U.S. law prohibits transactions with or support to individuals or organizations associated with terrorism.

- Proposals that reflect any type of support for any member, affiliate, or representative or a designate to terrorist organizations or narcotics trafficker, including elected members of government, will NOT be considered. This provision must be included in any sub-awards/sub-contracts issued under this award.
- U.S. Applicant organizations must demonstrate adherence to equal opportunity employment practices and commitment to non-discrimination with respect to beneficiaries. Non-discrimination includes equal treatment without regard to race, religion, ethnicity, gender, and political affiliation.
- Applicants under DOS-funded projects are responsible for complying with all applicable tax treaties and federal, state, and local laws on tax withholding and reporting for project participants.

## SECTION F: FEDERAL AWARD ADMINISTRATION

### INFORMATION

#### ***F.1. Federal Award Notices***

The Bureau of Western Hemisphere Affairs will provide a separate notification to applicants on the result of their applications. Successful applicants will receive a letter with review panel conditions and recommendations. This notification is **not** an authorization to begin activities and does not constitute formal approval or a funding commitment.

Final approval is contingent on the applicant successfully responding to the review panel's conditions and recommendations; Congressional Notification requirements; registration in required systems; and completing and providing any additional documentation requested by the Bureau of Western Hemisphere Affairs or the Department's warranted Grants Officer.

The Grants Officer is the U.S. Government official delegated with authority by the U.S. Department of State, Procurement Executive, to write, award, and administer grants and cooperative agreements. The notice of Federal award signed by the Grants Officers is the sole authorizing document. The recipient may only start incurring program expenses beginning on

the start date shown on the grant award document signed by the Grants Officer. If awarded, the notice of Federal award will be provided to the applicant's designated Authorizing Official via SAMS/MyGrants to be electronically counter signed in the system.

Additional information that successful applicants may be required to submit after notification of intent to make a Federal award, but prior to issuance of a Federal award, may include:

- Written responses and any revised application documents addressing any conditions or recommendations from the Review Panel and awarding bureau;
- Completion of the Department's Financial Management Survey, if receiving funding for the first time or requested by the Grants Officer;
- Submission of required documents to register in the Payment Management System (PMS) managed by the Department of Health and Human Services if receiving funding for the first time. PMS registration is bureau-specific;
- Other requested information or documents included in this funding opportunity or subsequent communications with the recommended applicant prior to issuance of a federal award.

Pursuant to 2 CFR 200.400(g), it is U.S. Department of State policy **not** to award profit under assistance instruments.

Payments under this award will be made through the U.S. Department of Health and Human Services (HHS) Payment Management System (PMS) or by completing form SF-270—Request for Advance or Reimbursement and submitting the form. Final determination will be made in conjunction with the Grants Officer. Unless otherwise stipulated, the Recipient may request payments on a reimbursement or advance basis. Instructions for requesting payments via PMS are available at: <https://pms.psc.gov/>. Instructions for requesting payments via SF-270 are available at: <https://www.grants.gov/forms/forms-repository/post-award-reporting-forms>.

Advance payments must be limited to the minimum amounts needed and be timed to be in accordance with the actual, immediate cash requirements of the Recipient in carrying out the purpose of this award. The timing and amount of advance payments must be as close to as is administratively feasible to the actual disbursements by the Recipient for direct program or project costs and the proportionate share of any allowable indirect costs.

2 CFR §200.501 requires domestic/US non-federal entities that expend \$750,000, or more, in federal assistance during the organization's fiscal year to have a single or program-specific audit conducted for that year. In addition, the entity must report the collected audit data elements on

the form SF-SAC and submit it to the FAC. Any findings such as material weaknesses, significant deficiencies, or material noncompliance are reported on the SF-SAC.

To maximize the impact and sustainability of the award(s) that result from this NOFO the Bureau of Western Hemisphere Affairs retains the right to execute non-competitive continuation amendment(s). The total duration of any award, including potential non-competitive continuation amendments, shall not exceed 54 months, or four and a half years. Any non-competitive continuation is contingent on performance and **pending availability of funds**. A non-competitive continuation is not guaranteed, and the Department of State reserves the right to exercise or not to exercise this option.

### ***F.2 Administrative and National Policy and Legal Requirements***

The Bureau of Western Hemisphere Affairs requires all recipients of federal assistance funding to comply with all applicable Department and Federal laws and regulations, including but not limited to the following:

The Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards set forth in 2 CFR Chapter 200 (Sub-Chapters A through F) shall apply to all non-Federal entities, except for assistance awards to Individuals and Foreign Public Entities. Sub-Chapters A through E shall apply to all foreign organizations, and Sub-Chapters A through D shall apply to all U.S. and foreign for-profit entities. The applicant/recipient of the award and any sub-recipient under the award must comply with all applicable terms and conditions, in addition to the assurance and certifications made part of the Notice of Award. The Department's Standard Terms and Conditions can be viewed at <https://www.state.gov/about-us-office-of-the-procurement-executive/>.

Before submitting an application, applicants should review all the terms and conditions and required certifications which will apply to this award, to ensure that they will be able to comply. These include:

- [2 CFR 25 - UNIVERSAL IDENTIFIER AND SYSTEM FOR AWARD MANAGEMENT](#)
- [2 CFR 170 - REPORTING SUBAWARD AND EXECUTIVE COMPENSATION INFORMATION](#)
- [2 CFR 175 - AWARD TERM FOR TRAFFICKING IN PERSONS](#)
- [2 CFR 182 - GOVERNMENTWIDE REQUIREMENTS FOR DRUG-FREE WORKPLACE \(FINANCIAL ASSISTANCE\)](#)
- [2 CFR 183 - NEVER CONTRACT WITH THE ENEMY](#)

- [2 CFR 600 – DEPARTMENT OF STATE REQUIREMENTS](#)

In accordance with the Office of Management and Budget’s guidance located at 2 CFR part 200, all applicable Federal laws, and relevant Executive guidance, the Department of State will review and consider applications for funding, as applicable to specific programs, pursuant to this notice of funding opportunity in accordance with the following:

- [Guidance for Grants and Agreements in Title 2 of the Code of Federal Regulations](#) (2 CFR), as updated in the Federal Register’s 85 FR 49506 on August 13, 2020, particularly on:
  - Selecting recipients most likely to be successful in delivering results based on the program objectives through an objective process of evaluating Federal award applications (2 CFR part 200.205),
  - Promoting the freedom of speech and religious liberty in alignment with *Promoting Free Speech and Religious Liberty* (E.O. 13798) and *Improving Free Inquiry, Transparency, and Accountability at Colleges and Universities* (E.O. 13864) (§§ 200.300, 200.303, 200.339, and 200.341),
  - Providing a preference, to the extent permitted by law, to maximize use of goods, products, and materials produced in the United States (2 CFR part 200.322), and
  - Terminating agreements in whole or in part to the greatest extent authorized by law, if an award no longer effectuates the program goals or agency priorities (2 CFR part 200.340).

Due to the determination made under the Trafficking Victims Protection Act (TVPA) for FY 2022, assistance that benefits the governments of the following countries may be subject to a restriction under the TVPA. The Department of State determines on a case-by-case basis what constitutes assistance to a government; the general principles listed below apply.

Assistance to the government includes:

- All branches of government (executive, legislative, judicial) at all levels (national, regional, local);
- Public schools, universities, hospitals, and state-owned enterprises, as well as government employees;



- Cash, training, equipment, services, or other assistance provided directly to the government, assistance provided to an NGO or other implementer for the benefit of the government, and assistance to government employees.

Additional requirements may be included depending on the content of the program.

### ***F.3 Reporting***

Reporting is critical to effective program management and oversight. Reports are required as a means of evaluating the recipient's progress and utilization of resources. They are divided between a performance progress report and a financial status report submitted on a quarterly basis or as determined by the grants officer. Applicants should be aware that the Bureau of Western Hemisphere Affairs awards will require that all reports (financial and progress) are uploaded to the grant file in SAMS/MyGrant.

#### Financial Reports

The Recipient is required to submit financial reports throughout the project period, using Form SF-425, the Federal Financial Report (FFR) form, as well as forms suggested by the Grants Officer Representative. If payment is made through the Payment Management System, all financial reports must be submitted electronically through the Payment Management System. The Recipient is also required to upload to SAMS/MyGrants a pdf version of all financial reports (Federal Financial report) they have submitted in the Payment Management System. Form FFR (SF-425) can be found on OMB's website forms tab:

<https://www.grants.gov/web/grants/forms/post-award-reporting-forms.html#sortby=1>.

#### Program Reports

The Recipient will be required to submit quarterly narrative progress reports (unless stipulated otherwise in the final Agreement) throughout the project period to the award file in SAMS/MyGrants.

Narrative progress reports should reflect continued focus on measuring the project's progress in achieving the overarching goal. Explain and evaluate how activities reflect progress toward expected outcomes and outcomes towards achieving objectives. In addition, attach the M&E Tracker, comparing the target and actual numbers for the indicators. Reports should also include an update on expenditures during the quarter. Where relevant, progress reports should also include the following:

- Relevant contextual information (limited);
- Any tangible impact or success stories from the project, when possible;

- Copy of mid-term and/or final evaluation report(s) conducted by an external evaluator; if applicable;
- Relevant supporting documentation or products related to the project activities (such as articles, meeting lists and agendas, participant surveys, photos, manuals, etc.) as separate attachments;
- Description of how the recipient is pursuing sustainability, including looking for sources of follow-on funding;
- Any problems/challenges in implementing the project and corrective action plan with an updated timeline of activities;
- Reasons why activities have not been conducted or deliverables were not met in accordance with the timeline;
- Proposed activities for the next quarter; and,
- Additional pertinent information, including analysis and explanation of cost overruns or high unit costs, if applicable.

### Final Reporting

A final financial and progress report is due no later than 120 calendar days after the expiration date of the award. The Final Progress Report shall include the following elements: executive summary, successes, outcomes, best practices, how the project addresses gender issues and marginalized communities, how the project will be sustained. Additional guidance may be provided prior to the award end date.

NOTE: Delays in reporting may result in delays of payment approvals and failure to provide required reports may jeopardize the recipients' ability to receive future U.S. government funds. The Bureau of Western Hemisphere Affairs reserves the right to request any additional programmatic and/or financial project information during the award period of performance.

It is the Department of State's policy that English is the official language of all award documents. If reports or any other supporting documents are provided in both English and a foreign language, it must be stated in each version that the English language version is the controlling version. The controlling currency is the US dollar. Financial reports must be submitted in U.S. dollars.

Applicants should be aware of the post award reporting requirements reflected in [2 CFR 200 Appendix XII—Award Term and Condition for Recipient Integrity and Performance Matters](#).

### Foreign Assistance Data Review (FADR):

As required by Congress, the Department of State must make progress in its efforts to improve tracking and reporting of foreign assistance data through the Foreign Assistance Data Review (FADR). FADR requires tracking of foreign assistance activity data from budgeting, planning, and allocation through obligation and disbursement. Geographical and program area information is now coded within the subaccount/award number. Recipients will be required to report and draw down federal funding based on the appropriate FADR Data Elements, indicated within their award documentation. In cases where more than one FADR Data Element has been identified, typically program or sector and/or regions or country, the Recipient will be required to maintain separate accounting records and request expenses to each account separately.

## SECTION G: FEDERAL AWARDING AGENCY CONTACT

### **G.1. Contacts**

For technical submission questions related to this NOFO, please contact WHA/PPC an email at [whagrants@state.gov](mailto:whagrants@state.gov).

For assistance with SAMS/MyGrants accounts and technical issues related to the system, please contact the ILMS help desk by phone at +1 (888) 313-4567 (toll charges apply for international callers) or through the Self-Service online portal that can be accessed from <https://afsism.servicenowservices.com/ilms/home>. Customer support is available 24 hours a day, seven days a week.

For assistance with Grants.gov accounts and technical issues related to using the system, please call the Contact Center at +1 (800) 518-4726 or email [support@grants.gov](mailto:support@grants.gov). The Contact Center is available 24 hours a day, seven days a week, except federal holidays.

For a list of federal holidays visit:

<https://www.opm.gov/policy-data-oversight/pay-leave/federal-holidays/>

Except for technical submission questions, during the NOFO period U.S. Department of State staff in Washington and overseas shall not discuss this competition with applicants until the entire proposal review process has been completed and rejection and approval letters have been transmitted.

## **G.2. Question Submission Deadline**

To maintain fairness and transparency in competition, the Bureau of Western Hemisphere Affairs will not answer questions related to proposal concept or design. All questions must be submitted via email to contact listed in G.1. no later than 11:59 PM EST on Monday, 15th April 2024. The Bureau of Western Hemisphere Affairs will create a document of submitted questions with answers and post it in grants.gov. Questions and answers will be posted within four (4) business days from the date of receipt. Prospective applicants are advised to regularly review the announcement page in grants.gov for any updates.

Explanatory information provided by any Bureau of Western Hemisphere Affairs' representative that contradicts this NOFO will not be binding.

## **SECTION H: OTHER INFORMATION**

Issuance of this NOFO does not constitute an award commitment on the part of the U.S. government, nor does it commit the U.S. government to pay for costs incurred in the preparation and submission of proposals. Further, the U.S. government reserves the right to reject any or all proposals received.

### *H.1. Conflict of Interest*

In accordance with applicable Federal awarding agency policy, applicants must disclose in writing any potential conflict of interest to the federal awarding agency or pass-through entity.

### *H.2. Freedom of Information Act*

Applicants should be aware that the Bureau of Western Hemisphere Affairs understands that some information contained in applications may be considered sensitive or proprietary and will make appropriate efforts to protect such information. However, applicants are advised that the Bureau of Western Hemisphere Affairs cannot guarantee that such information will not be disclosed, including pursuant to the Freedom of Information Act (FOIA) or other similar statutes.

### *H.3. Marking Policy (Not applicable to Foreign Public Organizations or Public International Organizations)*

Applicants are advised that recipients and sub-recipients of federal assistance awards are subject to the State Department's Marking Policy. More information on this policy can be found in Section N of the [Department of State Standard Terms and Conditions](#).

### *H.4. Evaluation Policy*

Applicants are advised that recipients and sub-recipients of federal assistance awards are subject to the Department of State Evaluation Policy. More information on this policy can be found here: [Department of State Managing for Results](#).

#### *H.5. Monitoring Site Visits*

A monitoring site visit, at least once during the lifetime of an award, may be conducted by Department of State personnel. The site visit is conducted to gather additional information on the recipient's ability to properly implement the project, manage DOS funds and share substantiating documents for programmatic and financial reporting. Specifically, the site visit may involve the review of the programmatic progress (progress on activities, sub-recipient/consultant work, etc.) as well as administrative and financial management controls.

#### *H.6. Privacy Disclosure*

DOS understands that some information contained in applications may be considered sensitive or proprietary and will make appropriate efforts to protect such information. However, applicants are advised that DOS cannot guarantee that such information will not be disclosed, including pursuant to the Freedom of Information Act (FOIA) or other similar statutes.

#### *H.7. Mandatory disclosures (2 CFR 200.113) (Not applicable to Foreign Public Organizations or Public International Organizations)*

Non-federal entity, applicant or applicant for a federal award must disclose, in a timely manner, in writing to the federal awarding agency or pass-through entity all violations of federal criminal law involving fraud, bribery, or gratuity violations potentially affecting the federal award. Non-federal entities that have received a federal award including the terms and conditions outlined in Appendix XII of the 2 CFR 200—Award Terms and Conditions for Recipient Integrity and Performance Matters -- are required to report certain civil, criminal, or administrative proceedings to [www.sam.gov](http://www.sam.gov). Failure to make required disclosures can result in any of the remedies described in §200.338 Remedies for Noncompliance, including suspension or debarment.

#### *H.8. Background Information on the Bureau of Western Hemisphere Affairs*

The Bureau of Western Hemisphere Affairs is responsible for managing and promoting U.S. interests in the region by supporting democracy, trade, and sustainable economic development, and fostering cooperation on issues such as drug trafficking and crime, poverty reduction, and environmental protection.

Additional background information on the Bureau of Western Hemisphere Affairs and its efforts can be found on <https://www.state.gov/bureaus-offices/under-secretary-for-political-affairs/bureau-of-western-hemisphere-affairs/>.